

## APPENDIX ONE: PLANS AND PROGRAMMES INFLUENCING THE LOCAL DEVELOPMENT FRAMEWORK

This Appendix sets out in detail the Plans and Programmes which will influence the nature of the policies and proposals contained in the Local Development Framework. Each table is set out under one of the Local Development Framework objectives identified, and the policies and plans which will have an influence on that particular aspect of the LDF.

Each table outlines the level at which the plan or programme has been prepared (i.e. National, Regional, Council, District or more locally) and provides an explanation of the aims and requirements of the plan or programme in relation to the Local Development Framework. Under each table there is also an explanation of the conflicts that may arise as a result of the different plans and programmes. It should also be noted that although the plans and strategies set out in the tables been placed under certain subject areas many are cross cutting in nature and their influence on other subject areas will be taken into account as part of the process of preparing the Local Development Framework.

In addition to the plans and strategies set out in the table below there are some plans and strategies that have had a wider influence. The main example of this is the Horsham District Community Strategy. This document sets out the aims the wider community have for Horsham District. This is set out in more detail in chapter 2 of the scoping report. Its aims have been incorporated into all areas of the LDF and it is therefore not set out specifically in the tables below.

### Local Plan Objective: Protecting and Enhancing the Character of the District

Level of policy / programme	Name of policy / programme	Broad Aims of Plan / Programme	Requirements of the plan / programme in relation to the HDC LDF
National	Planning Policy Guidance (PPG) 7 / Draft Planning Policy Statement (PPS)7 (When finalised Draft PPS7 will replace PPG7)	Government documents setting out broad guidelines and policies for development in rural areas.	In relation to landscape character, PPS7 requires that development be sensitive to the character and distinctiveness of the countryside.  PPS7 states that there needs to be protection of the landscape for its intrinsic character, particularly where there are national designations. There must also be support of developments which help enhance the rural economy.

Level of policy / programme	Name of policy / programme	Broad Aims of Plan / Programme	Requirements of the plan / programme in relation to the HDC LDF
National (continued)	PPG7 (continued)		PPS7 does not believe that local designations are necessary.
National	Landscape Character Assessment Guidance for England and Scotland	Produced by the Countryside Agency, this document provides guidance on how to determine the character of landscapes.	This guidance suggests that local Landscape Character Assessments should be undertaken.
County	West Sussex County Council (WSCC) Structure Plan policy CH1	Development should not be permitted unless it maintains and where possible enhances the character of the landscape.	There is a requirement for local development plans to include a policy to enhance the cohesive and distinct character of settlements, and to ensure that development enhances the character of the area.
County	WSCC Landscape Character Assessment	A broad assessment of the different character areas in the West Sussex together with a strategy for its protection	Guidance on the character areas within Horsham District.
District	Horsham District Landscape Character Assessment	Document providing background information on the different character areas in Horsham District identifying issues that LDF policies will need to address.	<p>Much of the land in the District is sensitive to change, and the condition of the landscape is declining in many areas.</p> <p>Suburbanisation is key issue affecting the character of the District.</p>
District	Biodiversity Action Plan	The Action Plan sets out different types of biodiversity in the District and various actions to improve it.	There is a requirement for the Council to produce landscape and conservation advice and guidance.
Local	Horsham District Council Local Plan Newsletter – Public Consultation, 2002	The newsletter asked the views of local residents on a range of planning and development issues.	Responses from residents supported the retention of Local and Strategic gaps.

Level of policy / programme	Name of policy / programme	Broad Aims of Plan / Programme	Requirements of the plan / programme in relation to the HDC LDF
Local	Village Design Statements	These documents are produced by Local Communities describing the distinctive character of a village and its surrounding countryside together with proposals for its protection.	The Statements provides design guidance based on local knowledge.

### *Potential Conflicts*

One area of conflict between plans and policies which influence landscape character protection, is the advice at a national level that local landscape designations should not be necessary, whereas there is support for these designations amongst local communities. A further area of conflict is the requirement to protect and enhance the character of the District and at the same time enable development in rural areas to help enhance the economy. This has the potential to urbanise the rural environment. Local Development Framework policies will therefore need to balance the need to protect and enhance the District's character whilst enabling necessary change.

### **Local Plan Objective: Balancing Protection and Continued Evolution Through New Development**

#### Biodiversity

Level of policy / programme	Name of policy / programme	Broad Aims of Plan / Programme	Requirements of the plan / programme in relation to the HDC LDF
National	PPG9 (Nature Conservation)	This sets out the government's policies in relation to planning and nature conservation	Local Planning authorities should identify important national and local nature conservation sites within development plans.  Local Planning Authorities should include planning policies in relation to nature conservation.

Level of policy / programme	Name of policy / programme	Broad Aims of Plan / Programme	Requirements of the plan / programme in relation to the HDC LDF
National	PPG9 continued		Planning authorities must consider nature conservation when looking at potential development sites.
Regional	Regional Planning Guidance (RPG) 9 Policy E2	RPG9 sets out the planning framework and strategy for the region in relation to Biodiversity.	Planning authorities should give priority to important habitats and species identified in legislation and biodiversity action plans.
County	WSCC Structure Plan Policy ERA2	Development should not be permitted unless biodiversity is conserved and enhanced.	Development plans should ensure that planning proposals assess the site for its nature conservation importance and incorporate appropriate measures to enhance biodiversity and mitigate any adverse effects.
County	Sussex Biodiversity Action Plan	The Action Plan sets out different types of biodiversity across East and West Sussex and various actions to improve biodiversity across the two counties.	The Action Plan places an obligation on Planning Authorities to ensure that development plans put in place measures to conserve and enhance biodiversity.
District	Biodiversity Action Plan	The Action Plan sets out different types of biodiversity in the district and various actions to improve biodiversity in the District.	The plan requires that developments contain measures to enhance biodiversity on the site and in the surrounding countryside.

Design and Conservation

Level of policy / programme	Name of policy / programme	Broad Aims of Plan / Programme	Requirements of the plan / programme in relation to the HDC LDF
National	PPG15	Sets out Government policies for the identification and protection of historic buildings, conservation areas, and other elements of the historic environment.	Development plans should set out policies for the preservation and enhancement of the historic environment.
National	PPG16	Sets out Government policy on the handling of archaeological remains and discoveries under the development plan and control systems.	Development plans should include policies for protection, enhancement and preservation of archaeological sites and their settings.
National	Better Places to Live	This document sets out best practice in designing high quality development in terms of appearance, layout etc.	Areas to consider include development layout, traffic accommodation, indoor space and appearance of developments.
County	Structure Plan Policy CH8 CH9, CH11	These policies aim to protect and enhance conservation areas, historic buildings and archaeological sites.	Development plans should contain policies to conserve and enhance the appearance of conservation areas and protect listed buildings and archaeological sites.
District	Landscape Character Assessment	Document providing background information on the different character areas in Horsham District identifying issues that LDF policies will need to address.	The document suggests settlement specific policies for protecting and enhancing the character of the main settlements in the District.

<b>Level of policy / programme</b>	<b>Name of policy / programme</b>	<b>Broad Aims of Plan / Programme</b>	<b>Requirements of the plan / programme in relation to the HDC LDF</b>
District	Cultural Strategy	Identifies how cultural and leisure activities and facilities such as the arts, sport, recreation, heritage, and the countryside, all contribute to making the District a better place to live, work and visit.	to make sure that everyone can use our cultural facilities and take part in cultural activities;  to help people who develop and provide cultural activity, work more closely together.
District	Heritage Strategy	To provide a planned approach to the Council's role in the provision and development of the museums in Horsham District, and to encourage the local population to appreciate the heritage of the District in as many ways as possible.	To raise awareness of, and improve access to, the District's heritage assets, including encouraging the residents of the District to identify those elements of heritage that they find of value.
Local	Village Design Statement	These documents are produced by Local Communities describing the distinctive character of a village and its surrounding countryside together with proposals for its protection.	The Statements provides a variety of design guidance based on local knowledge.

### Rural Economy

<b>Level of policy / programme</b>	<b>Name of policy / programme</b>	<b>Broad Aims of Plan / Programme</b>	<b>Requirements of the plan / programme in relation to the HDC LDF</b>
National	The Rural White Paper: Our Countryside (2000)	Outlines the government's vision of a living, working, protected and vibrant countryside	Organisations should seek to find ways to accommodate change in rural areas whilst maintaining and enhancing the environment.

Level of policy / programme	Name of policy / programme	Broad Aims of Plan / Programme	Requirements of the plan / programme in relation to the HDC LDF
National	PPG7 / PPS7 – The Countryside	Sets out government policy for development in rural areas	Development Plan policies should encourage rural enterprise and enhance rural communities but also protect agricultural land, wildlife etc. PPS7 places more emphasis on rural business than PPG7.
Regional	RPG9 policies Q7 and Q8	RPG9 sets out the planning framework and strategy for the region in relation to the rural economy.	Development plans should encourage farm based diversification and service provision in rural areas as well as maintaining the character of these areas.
County	County Structure Plan policy LOC2 and CH1	Development should not be permitted unless it can be demonstrated to require a countryside location. In addition development should not be permitted unless the character of the area is conserved and where possible enhanced.	Development plans should contain policies which limit development in rural areas and conserve and enhance the character of the District.
District	Horsham District Landscape Character Assessment	Document providing background information on the different character areas in Horsham District identifying issues that LDF policies will need to address.	<p>Much of the land in the District is sensitive to change, and the condition of the landscape is declining in many areas.</p> <p>Suburbanisation is key issue affecting the character of the District.</p>
District	HDC Economic Development Strategy 2002/2005	This document sets out key employment issues affecting the District to help inform the Council's work with local businesses.	The Council participates in a rural forum to support rural areas. Some initiatives need a planning input.

### *Potential Conflicts*

The plans and policies which affect biodiversity, history, and the rural environment all state the need to conserve and enhance environmental and historic features. There is however the potential for this to conflict with the other stated need to accommodate development in the countryside to help boost the rural economy. This could erode the character of the area and loose biodiversity and historical features if development is not carefully controlled.

In addition to development in rural areas, there is also the potential for development within built areas to affect biodiversity and the historic environment. Gardens for example can be important sites for wildlife, but they are under pressure for redevelopment. This redevelopment also has the potential to affect the historic character of settlements.

#### **Local Plan Objective: Meeting the Needs of Local Communities and Businesses**

<b>Level of policy / programme</b>	<b>Name of policy / programme</b>	<b>Broad Aims of Plan / Programme</b>	<b>Requirements of the plan / programme in relation to the HDC LDF</b>
Local	Parish Plans	Parish Plans set out a vision of how a community wants to develop and identifies the actions needed to achieve it. They can include any social, environmental or economic issue.	Parish Plans should complement and help deliver local planning policies and frameworks

#### **Local Plan Objective: Providing for Community, Leisure, recreation, tourism and cultural facilities**

<b>Level of policy / programme</b>	<b>Name of policy / programme</b>	<b>Broad Aims of Plan / Programme</b>	<b>Requirements of the plan / programme in relation to the HDC LDF</b>
National	PPG17	This document sets out the government's policy for providing open space and recreational facilities	The guidance indicates the need to have a robust assessment of local needs in the District to inform a more locally based policy.

Level of policy / programme	Name of policy / programme	Broad Aims of Plan / Programme	Requirements of the plan / programme in relation to the HDC LDF
National	Companion Guide to PPG17 – Assessing Needs and Opportunities	A practical guide to assessing local needs and opportunities for the development of open and recreational space.	The document sets out standards for open space and recreation provision.
National	Unlocking the potential of the Rural Urban Fringe.	A consultation by the countryside Agency presenting a draft vision for the rural urban fringe.	Guidance on how to develop the rural urban fringe including looking at leisure and open space as a use of the urban rural fringe.
Regional	RPG 9 policies (including E6)	RPG9 sets out the planning framework and strategy for the region in relation to the leisure facilities	Development plans should seek to maximise the use of parks, attractions, sports facilities etc but ensure that sensitive locations are protected.
County	WSCC Structure Plan Policy NE11	Leisure and recreation facilities should be permitted where there is an identified need and are compatible with their location.	Development Plans should include policies to enable facilities which meet needs but do not adversely affect nearby centres or rural locations
District	The Horsham District PPG17 Needs Assessment	The study will provide an assessment and analysis of open space and leisure facilities making recommendations on areas to be protected, where new provision should be made; where opportunities exist and where there is over-provision.	Early indications show that there is generally a good supply of leisure facilities, but disabled access to village halls is poor.
District	Cultural Strategy	Identifies how cultural and leisure activities and facilities such as the arts, sport, recreation, and the countryside, all contribute to making the District a better place to live, work and visit..	To make sure that everyone can use our cultural facilities and take part in cultural activities; to help people who develop and provide cultural activity, work more closely together.

### Potential Conflicts

One of the main issues in terms of leisure provision is ensuring that there is sufficient provision of facilities and services to meet the needs of a larger population as a result of new housing provision. The sites need to be situated so that they are as accessible as possible to a range of people (at the moment those living in rural areas cannot always reach facilities if they do not have access to a car). These developments also need to be sited in locations that area not sensitive

### Local Plan Objective: Enhancing the vitality and viability of villages and towns

Level of policy / programme	Name of policy / programme	Broad Aims of Plan / Programme	Requirements of the plan / programme in relation to the HDC LDF
National	PPG6 and PPS6 (draft) Town Centres and Retail Development	These documents set out government policies on town centres and retail developments.	There is a sequential approach to site identification. Developments should take place in town centres in the first instance.
Regional	RPG9 policy Q5	RPG9 sets out the planning framework and strategy for the region in relation to retail development.	Local Authorities should undertake assessments of the need for retail development and identify preferred centres for growth.
County	WSCC Structure Plan Policy NE8 and NE9	Development in towns should be permitted to help retain the vitality of these centres. .	Development Plans should include policies to maintain and enhance the vitality of village and town centres.
District	Retail Health Check	HDC (consultancy based) study assessing the vitality and viability of 7 settlements in the District. It looks at future retail demand, market pressures and the District's potential to accommodate further retail development, for the period to 2016.	Retail centres are currently healthy but care needs to be taken to avoid the retail mix changing, or the loss of retail use through change of use to residential.

### *Potential Conflicts*

There is a need for retail development to meet the needs of existing and new residents of the District in the period to 2016. Some of this development may be in local centres which has the potential to conflict with the centre of town policies. The need for any such development will therefore need to be fully investigated. Horsham town has many independent retailers which help add to its character, and there is the potential for this to be lost with new developments in the town centre.

Rural village centres face different conflicts. There is the need to ensure that there a sufficient range of shops are retained and the current pressure for conversion to residential or other uses be resisted.

### **Local Plan Objective: Managing travel demand and widening Choice of Transport**

<b>Level of policy / programme</b>	<b>Name of policy / programme</b>	<b>Broad Aims of Plan / Programme</b>	<b>Requirements of the plan / programme in relation to the HDC LDF</b>
National	PPG 3 - Housing	This document set out government policies on relating to the provision of housing.	Housing development should be located close to other land-uses to reduce the need to travel.
National	PPG13 -Transport	This document set out government policies relating to the provision of transport.	The objective of this guidance is to integrate planning and transport at national, regional, and local levels in order to promote sustainability, public transport and accessibility.
National	Government's 10 Year Transport Plan	This is a strategy for the delivery of a safe and reliable transport system. It outlines the investment program for transport.	The Plan refers to Park and Ride schemes, rail enhancements and the need for sustainable travel.
Regional	RPG9 (policies in transport chapter 9).	RPG9 sets out the planning framework and strategy for the region in relation to transport.	In relation to transport, development plans should cover issues relating to the integration of land use and transport.

<b>Level of policy / programme</b>	<b>Name of policy / programme</b>	<b>Broad Aims of Plan / Programme</b>	<b>Requirements of the plan / programme in relation to the HDC LDF</b>
Regional	Draft Regional Transport Strategy	The Strategy is intended as a replacement for the transport chapter of RPG9.	A regional framework to ensure that the investment programmes of local authorities compliment and support wider regional objectives of sustainability
County	WSCC Structure Plan Policy NE(TR)	The statutory Development Plan for West Sussex, providing the strategic context for decisions on the planning of land use and transport.	Development Plans should locate development and contain policies to widen travel choice , reduce traffic growth and enable an efficient economy.
County	West Sussex Supplementary Planning Guidance on Parking Standards	Sets out parking standards that should be applied as part of development.	HDC is already using these standards, and contributed to the content of this SPG.
Local	Horsham Urban Transport Plan	To help identify and respond to local transport related issues.	The document incorporates views of local organisations and also serves as a means for securing funding for transport improvements.

### *Potential Conflicts*

A requirement of the Government is to widen the choice of transport available to people and to encourage the use of more sustainable modes of transport other than the car. Horsham District is however rural in nature and many people are reliant on a car as public transport services in rural areas are currently poor. Although the Council will need to address the issue of poor public transport through the LDF it is likely that there may still be conflicts with the government requirement to help enable diversification schemes in the countryside. It is unlikely that public transport would be able to reach all diversification sites, and this could therefore lead to more traffic on the roads in rural areas. This extra traffic could also conflict with the aim to keep the environmental quality of the area high, by generating additional pollution from car exhausts.

## Local Plan Objective: Providing For Development Needs

### Housing

Level of policy / programme	Name of policy / programme	Broad Aims of Plan / Programme	Requirements of the plan / programme in relation to the HDC LDF
National	PPG 3 -Housing	This document set out government policies relating to the provision of housing.	A hierarchy for locating development is set out starting with a preference for development on previously developed land before greenfield sites...
National	Tapping the potential, 2000, DETR	Provides guidance on assessing the urban housing capacity of an area.	Used to guide our work on the Urban Housing Potential paper
National	Realising Capacity, 2001, The House Builders Federation	Provides guidance on assessing the urban housing capacity of an area, and for involving the building industry in studies	Used to guide our work on the Urban Housing Potential paper
Regional	Assessing Urban Housing Potential, 2004, SEERA & GOSE	Provides guidance (in a regional context) to assessing the Urban Housing Potential of an area.	Used to guide our work on the Urban Housing Potential paper
Regional	RPG9 Policies including Q2, H4 and H5	RPG9 sets out the planning framework and strategy for the region in relation to housing provision.	<p>Sets out the requirement for housing numbers in the region</p> <p>Mixed use developments should be provided and urban capacity studies should be undertaken</p> <p>A range of housing types should be provided, utilising previously developed land where possible.</p>
County	WSCC Structure Plan Policy LOC1	The statutory Development Plan for West Sussex, providing the strategic context for decisions on housing development.	Sets out the requirements for development across the district with 2500 homes to the west of Crawley and 1000 to the west of Horsham.

<b>Level of policy / programme</b>	<b>Name of policy / programme</b>	<b>Broad Aims of Plan / Programme</b>	<b>Requirements of the plan / programme in relation to the HDC LDF</b>
District	HDC Housing Needs Survey	This survey sought to identify the number of people in need of an affordable home in Horsham District	937 new affordable homes are required each year
Local	Village Design Statements and Parish Plans.	These documents help set out wishes for provision of housing on a local level.	Identified local need can help determine the location of smaller scale housing developments.

### Employment

<b>Level of policy / programme</b>	<b>Name of policy / programme</b>	<b>Broad Aims of Plan / Programme</b>	<b>Requirements of the plan / programme in relation to the HDC LDF</b>
National	The Urban White Paper Our Towns and Cities: The Future (2000)	Examines the causes of urban decline and recommends solutions to bring people back into towns	Sets out a vision for attractive, well kept towns with good quality design and planning and good quality services.
National	PPG 4: Industrial and commercial development and small firms	Guidance on the industrial, commercial development of small firms.	Development needs to balance economic and environmental issues.  There needs to be choice, flexibility and competition in locating employment land and be realistic of the needs of businesses.
Regional	RPG9 – Policies: RE1, RE3, RE4, RE5, RE8, RE10 and policies relating to Sub-Regional Areas and The Crawley/Gatwick/M23 Area.	RPG9 sets out the planning framework and strategy for the region in relation to the regional economy.	Policies cover the need for local and national economic development, sustainability, efficient use of land and encouragement of economic diversity and guidance of development in high growth areas.

Level of policy / programme	Name of policy / programme	Broad Aims of Plan / Programme	Requirements of the plan / programme in relation to the HDC LDF
Regional	Regional Economic Strategy for South East England 2002-2012	A ten year framework for delivering economic aspirations and aims of sustainable development	The five objectives are: <ul style="list-style-type: none"> <li>• Competitive business</li> <li>• Successful people</li> <li>• Vibrant communities</li> <li>• Effective infrastructure</li> <li>• Sustainable use of natural resources</li> </ul>
County	WSCC Structure Plan Policy NE1 and NE4	Sets out employment floor space provision for the period to 2016, and guidance on employment related policies.	A need for 190,000m <sup>2</sup> of employment floorspace is identified. Development plans need to specify their phasing and secure an appropriate mix of employment types.
District	HDC Economic Development Strategy 2002/2005	This document sets out key employment issues affecting the District to help inform the Council's work with local businesses.	Sets out 7 key objectives including ensuring the retention and survival of businesses.

### *Potential Conflicts*

One main conflict in terms of providing housing and employment land is in the location of these types of development. Government guidance states that where possible housing development should be placed on previously developed land. However, this could result in employment land in towns and villages being redeveloped for housing. This could result in new employment sites being developed on greenfield land, and / or the creation of 'dormitory' settlements where most residents commute out of the area to work.

A further conflict is the requirement for new housing development placed upon the District through the regional and county strategies being at odds with local communities who do not wish for any further development in their area. The Council cannot avoid developing land in accordance with these requirements but try to site (smaller) developments where the local community has identified a need.

**Local Plan Objective: Improving the Quality of New Development**

Level of policy / programme	Name of policy / programme	Broad Aims of Plan / Programme	Requirements of the plan / programme in relation to the HDC LDF
National	PPGs draft/PPSs 22 to 25 on renewables, pollution, noise and flooding	Sets out the government strategy on renewable energy, pollution control, noise and flooding.	Development plans should try to accommodate renewable energy and ensure that it does not create pollution or is not situated in a floodplain.
National	Safer Places, the planning system and crime prevention	Sets out guidance on reducing crime through planning.	Planning authorities should examine crime issues in an area and site and design development to reduce the risk of these problems
National	BREEAM / Eco-homes	This program sets standards for development schemes to attain, so minimising their environmental impact.	Standards can be applied to the design stage or at the construction stage. The programme could be incorporated into policy.
Regional	Harnessing the elements	A supporting statement to RPG9 in relation to the provision of renewable energy development	Outline types of renewable energy that would be appropriate in the south-east and states out that plans should identify the type of development that could be located in their area.
County	WSCC Structure Plan Policies ERA3 ERA 4 ERA6 on flooding, air soil and water quality	Sets out the county approach for development and environmental issues such as flooding.	Development should not occur where it will be affected by flooding or adversely affect soil and water quality. In terms of energy provision Local authorities should consider CHP schemes where feasible.

*Potential Conflicts*

A particular conflict in this area is the potential for renewable energy to change the character of an area through growing of biomass crops. Other policies are attempting to retain and enhance the character of the landscape, and new features could make this difficult to achieve.